« Que devient le métier de caricaturiste ? »

Côté (Canada)

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## Abbreviations

<table>
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<tr>
<th>Abbreviation</th>
<th>Full Form</th>
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<tr>
<td>ARC</td>
<td>Artists at Risk Connection</td>
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<td>CFP</td>
<td>Cartooning for Peace</td>
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<tr>
<td>COE</td>
<td>Council of Europe</td>
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<td>CPJ</td>
<td>Committee to Protect Journalists</td>
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<td>CRNI</td>
<td>Cartoonists Rights Network International</td>
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<tr>
<td>EFJ</td>
<td>European Federation of Journalists</td>
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<tr>
<td>EU</td>
<td>European Union</td>
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<td>ICORN</td>
<td>International Cities of Refugees Network</td>
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<td>IFJ</td>
<td>International Federation of Journalists</td>
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<tr>
<td>IMS</td>
<td>International Media Support</td>
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<tr>
<td>IWMF</td>
<td>International Women’s Media Foundation</td>
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<tr>
<td>NGO</td>
<td>Non-Governmental Organization</td>
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<tr>
<td>OHCHR</td>
<td>Office of the High Commissioner for Human Rights</td>
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<tr>
<td>OSCE</td>
<td>Organization for Security and Co-operation in Europe</td>
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<tr>
<td>RSF</td>
<td>Reporters Without Borders</td>
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<tr>
<td>UN</td>
<td>United Nations</td>
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<tr>
<td>UNHCR</td>
<td>United Nations High Commissioner for Refugees</td>
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<tr>
<td>VPN</td>
<td>Virtual Private Network</td>
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In this confusing world, the irreverent perspective of cartoonists is more necessary than ever. Diffused over the Internet and social media, cartoons have never been so powerful and creative. Yet today, those with pen in hand face a crossfire of unprecedented dangers.

There is the traditional oppression. The autocrats, machos and populists of this world are strangely tetchy and thin-skinned. Their loathing of humor and terrifying fear of ridicule push them to hound those who practice the art of satire. Zunar of Malaysia, Musa Kart of Turkey, Hani Abbas of Syria, Pedro Molina of Nicaragua, Rayma Suprani of Venezuela and many others, who are harassed, convicted, imprisoned, forced into exile or fired, are a credit to this profession. They remind us that drawing is an act of courage.

To this, we can add economics. The long, merciless sapping of traditional media that disheartens newspaper executives and seems to destroy their appetite. That appetite for a battle of ideas, a palate for argument. Essentially, the taste for their very business. As such, many editors are tempted to ditch their cartoonists. Forgetting all too quickly that these troublemakers are often very popular among the public.

And of course, there is censorship. It can come from the State, the editor or the more insidious type from our own subconscious: “It goes with the job.” The Charlie Hebdo attack in 2015 showed us all the most absolute form of censorship: death. But a new type of collective censorship has slyly implanted itself. The pressure from the Internet’s sanctimonious mobs is just as corrosive for public debate. For the horde offended by an opinion or a drawing, it is not enough to express their feelings, they want justice to be dispensed. The offender punished. The offender silenced. These campaigns are often stoked by interest groups that know all too well what they are doing. Social networks, the echo chambers of vitriol are today more powerful than traditional media that they bully.
The cartoonists who become the object of threats, the target of hateful or misogynist vigilante campaigns, find themselves isolated and poorly protected. Sometimes dropped by their publication. Being in the cross hairs is a lonely place. This is why this guidebook, put together by Sylvain Platevoet and the entire Cartooning for Peace team, could not have come at a better time. For newcomers and veteran cartoonists, this manual aspires to be a precious tool kit next to your pens and pencils. It will help you identify threats, confront them and find the necessary resources when needed.

This guidebook is an outstretched hand in a chain of solidarity. It is part of the counter-offensive in the fight for trust and justice, the very thing editorial cartoons fight for. Despite it all, we should not forget that the fight is good-humored. And our job remains the best in the world!

Patrick Chappatte
Editorial cartoonist, Vice-President of the Swiss Foundation Cartooning for Peace
In 2016, Cartoonists Rights Network International (CRNI) published the extremely helpful “Safety Manual for Political Cartoonists in Trouble”—the only one of its kind to this day. Thanks to the support of the European Union, Cartooning for Peace presents this guide which we hope will expand on the work done by CRNI.

In publishing this guide, CFP aspires to help you foresee or respond to a one-off or persistent attack on your work or integrity.

We have tried to be exhaustive in this publication; however, this guidebook might not give you the solution to your problem, which may be unique and have several appropriate answers. Nevertheless, it has been written to be a tool that can drive you to the solution matching your need, as well as direct you to those who will be able to help you. And because the world changes quickly, we will carry out frequent updates to avoid this guidebook becoming outdated.

The document and the updates will be available on the Cartooning for Peace Website: www.cartooningforpeace.org/resources/?lang=en

We must state that this guidebook is focused on violations against the exercise of your work, which may be an attack relating to a particular cartoon or even personal persecution. However, if you find yourself in a situation not covered by this guidebook, there are organizations listed in the Appendix 1 which will be able to help you according to their area of work.

This guidebook has been inspired by the practical experience of CFP and its partners, the reports and needs expressed by cartoonists, and manuals published by organizations specializing in assisting artists, journalists and human rights defenders. Certain sections might act as a gateway to the resources of other organizations and are interspersed with useful links.

Some parts will appear familiar to experienced cartoonists but, for the sake of newcomers to the profession, we did not want to be frugal with this information. The guidebook has been structured to allow you easy reference to those sections that seem most pertinent.

Section 1 focuses on the need to anticipate and prevent. It also presents methodology and conceptual tools. Section 2 offers practical steps in responding to a threat or attack supported by real-life cases. The Appendices provide a list of partner organizations and practical tools.
We would like to thank:

Cartoonists who, through their work, advice and experience, contributed to the creation of this guidebook. Without your enthusiasm to infuse life into your art despite the possible repercussions, all this would be for naught.

And in particular Plantu, Patrick Chappatte, Willy Zekid, Pedro X. Molina and Damien Glez for their thorough revision and illuminating opinions, as well as the cartoonists who agreed to recount their experiences.

The European Union for its support in the production of this guidebook which forms part of the CFP’s “Cartooning for Peace and Democracy” program, as well as all listed or cited organizations which participated in preparing this guidebook. We also wish to acknowledge the work of all institutions and people that help us in our work.

Particular thanks go to the representatives of the following organizations for agreeing to comment on the content and enriching it with their opinions and observations:

• Terry Anderson, CRNI;
• Christophe Deloire and Victoria Lavenue, RSF;
• Anne Rimmer, Front Line Defenders;
• Cathrine Helland, ICORN.

Fatima Abdelkarim and Aurélie Rommel whose meticulous work of research was indispensable to this publication as well all the Cartooning for Peace team.

Suzanne Grossmann for the graphic design and ITC France for the English translation.

Finally, we could not end these acknowledgments without turning our thoughts to Kofi Annan who initiated the “Unlearning Intolerance” conference in 2006. These seminars led to the creation of CFP of which he was honorary president. He passed away in 2018.
Cartooning for Peace in Support of Editorial Cartoonists

One of the CFP’s prior missions has always been to provide assistance to editorial cartoonists.

Alone or in partnership, the association intends to contribute to the recognition you deserve and also assist you practically when doing your job makes you a target of incomprehension, intolerance, obscurantism or violence.

Among other things, this involves promoting your work, exhibitions, editorial partnerships and meetings with the general public and young, disadvantaged audiences.

CFP is a place of openness and exchange but also a gateway for cartoonists who have suffered attacks as part of their work. CFP uses campaigns, advocacy work, operational support, networking and other ways to help you find the support you deserve.

One of CFP’s major assets is its network of cartoonists and the solidarity it brings to life. CFP draws its strength from this network; it is therefore crucial that you enrich it through mutual support and communication to CFP. In this way, we can give you the best possible help and, in turn, assist your colleagues from around the world.

“Perhaps a colleague is in trouble and you can help them in some way... do it! You never know when the next person needing help will be you. Because, as we’ve seen in recent times, even the best-known cartoonists are not exempt from being incriminated, threatened, fired, persecuted or even killed.” (Pedro X. Molina, Nicaragua, August 2019)

To contact or alert CFP:
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Téléphone : +33 (0)1 4023 2403
www.cartooningforpeace.org
Introduction

The threats made against the cartoonists of the Danish newspaper Jyllands-Posten following its publication of caricatures of Mohammad, and the killings at Charlie Hebdo on January 7, 2015, had a global impact and marked a turning point in the history of editorial cartoons. The Internet has allowed cartoons to be circulated worldwide and the reactions to those drawings, more than ever, can be violent and even deadly.

The New York Times’ decision in June 2019 to cease publication of editorial cartoons in its international edition and dismiss Chappatte and Heng Kim Song in response to the controversy surrounding a cartoon of Antonio, that was published without the author’s consent, is also symptomatic of a dangerous change in the threat hanging over the profession.

These globally publicized events must not take away from the fact that, throughout the world, editorial cartoonists are obstructed from performing their job or take a risk when putting pen to paper. There is either no longer any publication available or they are threatened, harassed or disparaged for what their work is or represents.

According to the French academic Patrick Charaudeau, “editorial cartoons […] are unquestionably an act of humor, through their caricatures and bizarre settings, but, on the other hand, they are a commentary on current political and social events. In other words, they are both a source of laughter and a serious act of information.”

“Get informed on your rights as a human, a citizen and a journalist… on the organizations that can help you in an emergency. Build up a relation with them, volunteer in other cases relating to freedom of the press and the like if you can.” (Pedro X. Molina, Nicaragua, August 2019)
Yet, the caricature, portrayal of incompetence, criticism or humor is not always to the taste of the person being made fun of. Virulent reactions of varying degrees ensue when it is not a deliberate, institutionalized desire to rub out any form of criticism or opposing view through harassment, censorship or even physical and psychological violence.

Although editorial cartoons are supposed to create a reaction, the actual reaction may not be the one expected and can take the author completely by surprise. It is no longer the topic of the cartoon or the failings highlighted that is attacked, instead it is the very existence of the cartoon, the caricature depicted or the reference used. Sometimes, and even often, a massive reaction targets the artist and not the drawing. With the development of the Internet and social media, this tendency has only increased. Nowadays, physical or institutional violence is accompanied by the moral verdict of public opinion which can harm the reputation or dignity of the illustrator.
RISKS OF THE PROFESSION

At any given time in their career, a cartoonist could clash with the sensitivities of individuals or groups, or provoke the wrath of the powerful. This has the potential to create a risk for them or their close ones.

According to Front Line Defenders, “There is no widely accepted definition of risk, but we can say that risk refers to possible events, however uncertain, that result in harm.”

Supposing that “zero risk” is illusionary and dismissing the idea of self-censorship, the goal is to reduce the extent of the risk.

While every case is unique, even though the attack can be isolated or recurring, and the artist may or may not be taken by surprise, two questions common to all cases should allow you to reach this goal: 1) how can I anticipate a threat or attack, and 2) how will/can I respond to a threat when it occurs?

“Is security an absence of risk? Or being able to manage risk? [...]”

(A human rights defender in Europe, quoted by Front Line Defenders)

Many cartoonists have borne the consequences of their profession. Among the most recent, illustrative cases are that of Zunar (Malaysia) who was charged with nine counts of sedition until 2018 for denouncing the corruption in his country; Musa Kart, imprisoned for the second time in Turkey from April to September 2019; Jamon y Queso from Equatorial Guinea, also imprisoned and released after a worldwide support campaign; Denis Lopatin, a Russian artist, forced into exile for a cartoon used in a protest, just like Pedro X. Molina, who has had to flee Nicaragua.
Object of reaction:
- Cartoon, its content (portrayals and symbols), aesthetics, message;
- Your job and what it represents: inform, criticize through humor, satire, caricature

Reactions (exceptional or recurring)
- Positive: can counteract the negative reactions
- Neutral: the risk is nil
- Negative: can be a source of risk to me

Objective
- Anticipate negative reactions, reduce the risk of threats
- React to a threat or attack

Indirect factors:
1. The cultural, socio-political and working environment
   - What is taboo? What is the overall legal and institutional framework? What is the working environment? etc.

2. Current circumstances
   - How are taboos and my environment changing? Has a particular event occurred at the time of the cartoon’s publication which can explain the reaction to the cartoon?

CONCEPTS OF THREATS, VULNERABILITIES AND CAPACITIES

Front Line Defenders states that risk is dependent on different factors that raise or reduce its severity; it is necessary to assess and, if possible, influence the threat or attack, the degree of vulnerability to those threats, and the capacities at hand.

Vulnerability is “the degree to which people are susceptible to loss, damage, suffering and death in the event of an attack.” This is a relative concept that can affect everyone in different ways. In terms of mobility, the place where you live can decrease or increase your vulnerability (for example, living next to an airport or far from the city center can make you more or less vulnerable), just like a lack of financial resources can...
cause greater vulnerability when you need legal assistance. Vulnerability can also emanate from a psychological state; fear could push you to make decisions that put your security at greater risk.

> By preventing vulnerability factors, risk can be reduced.

**Threats**, for their part, “represent the possibility that someone will harm somebody else’s physical or moral integrity or property through purposeful and often violent action. Making a threat assessment means analyzing the likelihood of a threat being put into action.” In other words, it is a statement or intention to inflict damage, punishment or injury.

> The objective is to reduce either the chances of a threat or the impact of a threat acted upon.

**Capacities** are the strengths and resources that a group or individual can rely on to gain a reasonable amount of security.

Essentially, these are means to **reduce risks** and protect oneself. Therefore, it is indispensable to:

- Assess the threats and reduce their possibility;
- Reduce vulnerability factors;
- Increase capacities.

One way to decrease your degree of vulnerability is through **anticipation** (section 1). This involves:

- Working with full awareness of the immediate environment in order to identify threats, the means to prevent them or decrease their impact in the medium-to-long term;
- Establishing prevention measures to reduce vulnerability.

While essential, prevention and anticipation may prove inadequate. In which case, comes the time to **respond to a threat** or the **harm** (section 2).
SECTION 1

Risk Prevention

PREREQUISITE: KNOWING YOUR ENVIRONMENT

By knowing your environment, you can anticipate the risks lurking within it. Analyzing it makes it possible to reduce vulnerabilities through preventive measures and develop ways of responding to a threat or attack.

This involves, for example, knowing the cultural, institutional, socio-political, economic, legal and professional context along with the resulting taboos.

Awareness of these undercurrents within the overall environment can assist you to:

• identify the threats and resources in your environs;
• make rational choices relating to your security and reduce your vulnerability as a result. A factor that can make all the difference when faced with a threat requiring a, sometimes urgent, response.

Front Line Defenders has proposed three methods for analyzing your environment: Asking questions, the force field analysis and the stakeholder analysis.

ASASKING QUESTIONS
(see work sheets 2 and 3 in the appendices)

This simple method involves asking questions about your environment in order to understand and analyze it along with its underlying elements. This should point you in the direction of preventive measures. It can also be used in a deteriorating situation to assess the changes occurring and respond to them as best as possible. You can find some example questions below.

FORCE FIELD ANALYSIS

This technique helps you visualize the resisting forces and supporting forces at work in a given situation and affecting the achievement of a work objective. Resisting forces could be a source of danger, while the supporting forces would be useful in opposing those resisting forces.

“This does not mean censoring yourself to avoid talking about certain topics or particular groups. It means that you need to get ahead of those groups who may be looking for a weak point to attack you, and covering those weak points through strategies, forcing those groups to find an advantage to attack you or give up.” (Pedro X. Molina, Nicaragua, August 2019)
Suppose you have drawn public attention to the endemic corruption in your country through one or more cartoons, in the hope of shedding light on the practice (work objective). Those who you criticize in your cartoons will show resistance to your work in various ways (threats, harassment, jailing?). On the other hand, non-governmental organizations fighting corruption and your newspaper will probably be sources of support for you.

Forces can lay in people and organizations that, depending on their involvement, could play an important role in a given situation in either way. They will appear sometimes only when the problem surfaces: a politician seeking election but whose chances have been jeopardized by your accusation could become a resisting force, a human rights association or international organization informed of your work might not show their support until a specific moment further down the road.

This analysis facilitates the reduction or elimination of the risk caused by resisting forces and the identification of supporting forces.

**STAKEHOLDER ANALYSIS**
(see work sheet 4 in the appendices)

Front Line Defenders has specified that an “actor or stakeholder analysis is an important way of increasing the information you have available when making decisions about protection. It involves identifying and describing the different actors or stakeholders involved and their relationships, on the basis of their characteristics and interests – all in relation to a given protection issue.”

We can cite, among others:

- **Personal relationships:** family, friends;
- **Professional relationships:** colleagues, employer, media council;
- **State powers** (incl. security forces, judges, lawmakers, etc.);
- **National and international organizations** that defend the profession, freedom of expression or human rights;
- **Opinion leaders or the diplomatic corps** (who, through their position or what they represent, are a real supporting force): international institutions (agencies of the United Nations or European Union, for example), diplomats of foreign governments, media, religious institutions, public opinion, etc.
We suggest you inform yourself about the local, national, regional and international actors and make a list of useful contacts with a short description, the relationships between them and how they could help. This list should be frequently revised. The directory in the appendices is a start but you should find local contacts.

The useful contact list can be supplemented by an email distribution list that can be used in the case of a problem. We will see later that it can be important to encrypt your messages to prevent cyber-crime.

Stakeholder analysis goes hand in hand with assessing the environment and forces present as it assists in identifying those actors as resistance or support. In certain contexts where the rule of law has broken down, the government, security forces or legal institutions, which are primarily to assist citizens (supporting force), can sometimes become a threat (resisting force). And requesting their help might become counter-productive.

It is also essential to consider this task proactively and frequently update contact lists because the situations, forces, structures, people and contact details can change.

Hani Abbas (Palestine/Syria)

Many non-governmental organizations have the mission to support those promoting human rights and freedom of expression.

We suggest you get in contact with their branch in your country and make yourself known to them. However, you should keep in mind that organizations are bound by their mandate and the assistance they can provide flows from it. They will be mindful of your status (journalist, artist, human rights defender, etc.), the nature of your work and the type of attack directed at you (an arrest for a cartoon and an arrest for protest activities could be treated by different entities). These issues will decide on their ability to assist you and the type of assistance they can offer, with due regard to their purview.

It is important you consider this when first identifying actors. The majority, including Cartooning for Peace, will have you fill out a form specifying your situation and your reasons for applying for help if need be. Knowing their field of operations in relation to your status and needs will help you focus on the organizations to contact and to which you can make a request according to your needs.

When the situation in Nicaragua deteriorated, Pedro X. Molina created an email distribution list (in blind carbon copy) of many actors likely to provide assistance. On one hand, it was to inform them of the deterioration in the country and, on the other hand, to inform them of his personal situation. This allowed all actors to receive the same information at the same time and strengthen coordination as well as, for him, receive advice from those actors at every step.
Cartoonists’ networks and organizations

The work of an editorial cartoonist is often seen as a solitary job. But, in good or bad times, being a member of any type of group can help a lot. You should join professional networks or associations and participate in events because this will keep you informed as well as act as a source of sharing and learning from the experiences of others (who may have been attacked), and help develop a network that can aid you in time of need. Nonetheless, you have to distinguish between the types of organizations, their roles and mandates as they don’t all necessarily provide the same type of services.

Summary

- Your work could lead to risks
- Your environment can be a source of threats but also provide you with useful resources
- One means to prevent or reduce risk is to learn about that environment, its specific features, the forces involved and whether they present support or threats
- By doing so, you can be better informed, better positioned to identify certain threats and set up ways of responding to those threats. You will also increase your capacities and reduce your vulnerabilities
- Your environment contains many different dimensions and its analysis can help prevent risks
- By questioning yourself and conducting force field analysis and stakeholder analysis, you can gain much greater knowledge about your environment which will, in turn, reduce your vulnerabilities. In short, anticipate the risks to better prevent them

For further information

- OHCHR, Who is a defender?, www.ohchr.org/EN/Issues/SRHRDefenders/Pages/Defender.aspx
KNOWING YOUR ENVIRONMENT: EXAMPLES OF QUESTIONS TO ASK YOURSELF AND TESTIMONIES

CULTURE AND SOCIETY

Every society is fixed to a particular cultural, political and religious foundation that determines societal taboos. Experience has shown that religion and the issue of identity are influential and can lead to oft-times virulent reactions by the public to certain cartoons when the law does not simply forbid cartoons to depict such taboos.

Taboos, which are often understood through culture and religion, can be established by history, socio-economic contexts, politics or even by people. As societies, cultures and systems change, so too can taboos. And with the development of the Internet, the reaction can come from the other side of the world and generate mass reactions. Recently, social networks have themselves erected new taboos and regulatory bodies that encourage the censorship of publications on their respective networks.

POSSIBLE QUESTIONS TO ASK YOURSELF:

- What are the cultural taboos of the society in which I work? Are they local, regional, national and international?
- Are the issues I depict or the way I depict them of a particular sensitivity?
- Are breaking the taboos forbidden by the law?
The cartoons of artist Avi Katz (Israel) have not been published by The Jerusalem Report since 2018, because of an Internet backlash over a cartoon depicting Israeli politicians, including the prime minister, as pigs taking a selfie. The cartoon alluded to George Orwell’s “Animal Farm” but some people felt the depiction of Jews as pigs was anti-Semitic.

In February 2019, a cartoon by the Italian cartoonist, Marco de Angelis, published in the Courrier International, was censored by the Lebanese authorities for the depiction of Ayatollah Khamenei (Islamic Republic of Iran). Journalists who excoriated this censorship were then attacked through the courts or on the Internet.
THE INSTITUTIONAL AND SOCIO-POLITICAL ENVIRONMENT: A SOURCE OF RISK OR PROTECTION?

The political context is probably the largest cache of risk because it feeds the work of the editorial cartoonist and determines the governing rules of the public forum. A large number of editorial cartoonists of the CFP network who were surveyed at the start of 2019 stated that censorship and political oppression were the primary dangers in their job. Political leaders and the powerful, having lost any sense of humor, are often the ones who draw the line in the sand.

Getting to grips with the political and legal environment of your country can help you anticipate possible attacks but also give you knowledge of the available defense tools (laws, state protection, etc.).

Knowing one’s political environment is also about assessing the stimuli created by the political calendar. For example, periods before and after elections can become a risk factor, in the sense that they crystallize numerous tensions: political or religious sensitivities, reinforced ethnic identity, personal irascibility or concern or even a political strategy of belittling media or opposition voices. To find out more about this topic, please refer to the Handbook for Journalists During Elections prepared by RSF (2015 edition).

In Turkey, the political cartoonist Musa Kart of the opposition newspaper, Cumhuriyet, was convicted on appeal to one year and three months imprisonment and locked-up in April 2019. He had just completed a prison term of nine months for “participation in a terrorist group.” He was freed in September 2019. His only crime was having drawn critical cartoons.

Maarten Wolterink (The Netherlands)
Zunar (Malaysia) was accused of nine counts of sedition by the Najib Razak government. He faced 43 years in prison and was banned from traveling. All charges against him were dropped in August 2018 following a change of government.

“Call my cartoons whatever you want - provocative, humiliating, intimidating, blunt, hard-hitting - as long they can wake up the Malaysians’ minds, I am happy.”

POSSIBLE QUESTIONS TO ASK YOURSELF?

- Has the State in which I live elevated taboos to legal bans?
- Has the State established bodies and legislation that protect or curb my freedom of expression?
- Am I aware of my rights and duties as a citizen?
- Is the rule of law respected and can I count on it to safeguard me?

THE ECONOMIC ENVIRONMENT

Just like political power, economic power can be a fount of threats. The risk could be its confluence with political powers, an economic crisis in the media sector that drains publications of income, just as much as the concentration of media outlets in the hands of private groups, which has recently overwhelmed some cartoonists. Numerous editorial cartoonists of the CFP network have also mentioned the lack of work opportunities which has destabilized them financially. This is a growing and complex phenomenon. The IFJ and its regional networks are probably the best source of advice on this issue.

POSSIBLE QUESTIONS TO ASK YOURSELF:

- How are the finances of my paper? Does it belong to a private or public group?
- Does my paper exercise political independence?
- What means are available to protect my rights as an employee or a contractual?
- Should I diversify my sources of income in case I get thrown a curve ball?

Tayo (Nigeria)
In June 2018, Rob Rogers was fired from the Pittsburgh Gazette after 25 years of service. He had criticized President Trump one too many times in his cartoons.

One year later, The New York Times ceased the publication of editorial cartoons in its international edition and would later fire two cartoonists, Patrick Chappatte and Heng Kim Song.

In Thailand, the cartoonist Stephff, who has had many contracts suspended for political or financial reasons, makes frequent comments on his Facebook page about the difficulty facing political cartoonists these days, given those financial constraints. Many in the world have seen their employment suspended for budgetary reasons.

THE LEGAL ENVIRONMENT

You should learn about your rights along with the national laws and international treaties relating to freedom of expression and the protection of basic human rights. Another fundamental action for any global citizen is to find out about those bodies likely to provide assistance if you suffer an attack.

Two texts serve as an example for freedom of expression: article 19 of the United Nations Universal Declaration of Human Rights and article 19 of the International Covenant on Civil and Political Rights. Their application by signatory States is monitored by the United Nations Human Rights Committee. In Europe, the European Convention on Human Rights places an obligation on signatories to respect some of the rights listed in the Universal Declaration of Human Rights, including freedom of opinion and expression. The European Court of Human Rights is charged with overseeing its application. In Africa, the Declaration of Principles on Freedom of Expression in Africa, adopted by the African Commission on Human and Peoples’ Rights, serves as the standard for assessing the observance of those principles by States.
However, each country has its own legal instruments (constitutions, criminal legislation and decrees). All do not necessarily refer to freedom of expression. Some may be slowly incorporating the concept while others flatly contradict such international principles. You should find out as much as you can about the international texts on freedom of expression and the bodies that monitor its implementation; yet, you cannot ignore the legislation of your own country.

United Nations
Universal Declaration of Human Rights

Article 19
“Everyone has the right to freedom of opinion and expression; this right includes freedom to hold opinions without interference and to seek, receive and impart information and ideas through any media and regardless of frontiers.”

International Covenant on Civil and Political Rights

Article 19
1. Everyone shall have the right to hold opinions without interference.
2. Everyone shall have the right to freedom of expression; this right shall include freedom to seek, receive and impart information and ideas of all kinds, regardless of frontiers, either orally, in writing or in print, in the form of art, or through any other media of his choice.
3. The exercise of the rights provided for in paragraph 2 of this article carries with it special duties and responsibilities. It may therefore be subject to certain restrictions, but these shall only be such as are provided by law and are necessary:
   a) For respect of the rights or reputations of others;
   b) For the protection of national security or of public order, or of public health or morals.

In Malaysia, just as in Pakistan and India, the “Sedition Act”, a colonial law put in place by the British authority to quash seditious discourse, still forms part of the criminal legislation of those countries and is often relied on to suppress dissident voices.
"The Office of the High Commissioner for Human Rights (OHCHR) is the leading UN entity on human rights. The OHCHR provides assistance in the form of technical expertise and capacity-development in order to support the implementation of international human rights standards on the ground. It assists governments, which bear the primary responsibility for the protection of human rights, to fulfill their obligations and supports individuals to claim their rights. Moreover, it speaks out objectively on human rights violations."

The OHCHR website contains a vast wealth of useful information, including a search tool on the state of human rights enforcement in a particular country, the competent bodies and useful contacts (refer to the tab “Human right by country” on the general webpage).

For further information:
www.ohchr.org/EN/pages/home.aspx

As laws can be revised, it is important to keep abreast of changes. As an example, anti-terrorism or security legislation and laws on cybercrime or to tackle hate speech have recently been enacted by many countries in response to tragic events for the first ones and technological advances for the latest; however, these laws can sometimes serve as a pretext to suppress any form of political opposition. Similarly, the legislation on freedom of expression in France have undergone many changes over 100 years and adapted to social and political developments.

Looking up the laws and regulations can be tedious work but there are organizations that specialize in providing legal support or defending freedom of expression which can offer some necessary illumination. You can refer to the list in the appendices.

The OHCHR’s website contains a section on general comments issued by the Human Rights Treaty Bodies. For comments on the freedom of opinion and expression, select the Human Rights Committee:
www.ohchr.org/EN/HRBodies/Pages/TBGeneralComments.aspx

RSF publishes an annual ranking of press freedom which gives a global, regional and national overview of the positive and negative changes affecting the freedom of the press. The issue frequently revolves around the laws of the analyzed countries.

Freemuse, an organization that defends artistic freedom, has also reported examples of violations of rights in its annual report.

“A decree gives the ATT (Tunisian Telecommunication Technical Agency) the authorization to monitor the Internet”
“It’s to protect you from the evil terrorists...”
Willis from Tunis (Tunisia)
Examples of cases:

*Charlie Hebdo* has been the target of many lawsuits for various reasons; however, it has won the majority under freedom of expression.

The revised Rwandan criminal code, adopted on September 27, 2018, states that “Humiliating state officials or legislators in either spoken word, writing or cartoons is punishable for up to two years in prison or a fine of 490 euros, and the penalties are doubled if those targeted are “top-ranking” authorities.”

Similarly, articles 384, 385, 386 and 388 of the Lebanese criminal code “criminalize contempt, libel and defamation against the president, other public officials and judges. Possible penalties include up to one year in prison and/or a fine. Similar criminalization is found in Egypt, Morocco, Tunisia, Pakistan and Zimbabwe.”

**POSSIBLE QUESTIONS TO ASK YOURSELF:**

- What do international treaties say about freedom of expression? How does my country enforce this right?
- Is there a law defending my right to freedom of expression? What does it say? Or, are there laws curbing rights in my country?
- Which court handles cases involving freedom of expression?
THE WORK ENVIRONMENT

Laws also govern work and employment relationships. Numerous editorial cartoonists, whether freelance or on staff, have been fired for a controversial editorial cartoon after their employer disavowed their work despite the prior editorial decision to publish it. While the reasons behind dismissal can vary and are debatable, the laws on firing or breaking a contract have to be observed. So, it is important to know those rules relating to an employee or freelance contract with a newspaper or, for some countries like the United States, with a syndicate.

An employer and a team, when choosing a cartoon or taking on its publication, can act as a bulwark against threats if the artwork creates controversy or worse. In some countries, disputes relating to a cartoon have also been the subject of a review by media councils, as in Australia in the case of a cartoon by Mark Knight (see opposite).

Finally, cartoonists who work on staff in a publication can find their physical environment become a source of protection or vulnerability in the case of an attack. Many international NGOs working in sensitive sectors or contexts advise their employees to assess their work environment in anticipation of attacks. Security measures can then be established to reduce risks.

POSSIBLE QUESTIONS TO ASK YOURSELF:

• What does my contract say about my rights and obligations?
• Is the contract in line with legal texts?
• Does my contract protect me from unfair dismissal?
• Is there a media watchdog? What’s its role?
• Should I join a professional association or union?
• Is my work environment secure?
• Is my home or area secure against invasion?

We all know the tragic attack on the Charlie Hebdo publication that led to increased security among all paper outlets in France. In Nicaragua, the premises of El Confidencial, an independent newspaper at which Pedro X. Molina worked, was ransacked and cordoned off by police in December 2018. As of September 2019, it was still under government control.
THE ONLINE ENVIRONMENT - THE INTERNET AND SOCIAL MEDIA

Cartoonists in ever growing numbers are publishing their drawings online, through a paper’s website or on social networks and sometimes in addition to their work for a newspaper. The publication of cartoons on social media, whether in addition to publications in a newspaper or not, constitutes a whole different reality in relation to the artist’s relationship with their employer, who is not necessarily involved in the decision to publish, and the wider audience that may see it.

The Internet has become an indispensable work tool in many ways. It provides greater visibility and a platform for advocacy (e.g. online support campaigns for a cause or cartoonist). However, it can also be constricting when online criticism (did on purpose or not) leads to unexpected and sometimes violent reactions or when censorship occurs online.

One way to anticipate threats goes back to questioning your relationship to this online world and mastering its norms. Another complementary way is to understand the laws relating to online publications, including intellectual property and, more generally, freedom of expression. Indeed, well-known social networks and certain States have also used the Internet as a means to censor and even suppress freedom of expression as demonstrated by the inappropriate censorship of cartoons on the grounds of inciting hatred or use of nudity on the social networks or contravening laws on cybercrime (refer to the paragraphs on legal framework and the organizations mentioned in the appendices for further information).

The Internet is also replete with personal information. This and your cartoons can be weaponized by your detractors to be used against you or others: piracy, data retrieval, creation of attack websites, cartoon alteration and publication out of context, trolling, etc. Measures against cybercrime can also be implemented to your benefit (see the section on cybersecurity on page 31).
Pedro X. Molina (Nicaragua) gives the following advice: “If you work for an established publication, let them do the heavy lifting of publicizing your work online and, when you promote your work on your own social media accounts, try to link it to the publication paying you for this. This helps reinforce the idea that your cartoons have the backing of a stable media, that you are not alone.”

In an article from 2016, cartoonist Ann Telnaes (U.S.A.) recounted the vitriolic reactions that followed the publication of her cartoon criticizing the presidential candidate Ted Cruz.

In an interview published in the newspaper Le Vif/L’Express in January 2019, the cartoonist Nicolas Vadot explained why he had quit Facebook after a discussion with a troll close to the yellow vest movement.

An unusual example that also ties in with copyright law is that of Zapiro (South Africa). One of his cartoons was doctored and went viral online, leading him to assert his intellectual property rights. Here again, every country has its own rules on the matter.

POSSIBLE QUESTIONS TO ASK YOURSELF:
- How well protected am I from online attacks?
- Am I aware of the consequence of publishing a cartoon online?
- What do my country’s laws say about online publication?
For further information

- UN, *Universal Declaration of Human Rights*,

- EU, *EU Charter of Fundamental Rights*,

- COE, *European Convention on Human Rights (freedom of expression)*,
  www.coe.int/en/web/human-rights-convention/expression

  2015, rsf.org/en/guidelines-and-advice
  (second handbook under consideration)

- IFJ, *Workers’ Rights*,
  www.ifj.org/what/workers-rights.html

- Article 19, *Defining defamation*,

- CFP, *Supporting Cartoonists*,
  www.cartooningforpeace.org/supporting-cartoonists/?lang=en

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**PREVENTIVE MEASURES**

Knowing your environment can help you foresee events, boost your abilities and also take steps in preventing attacks. Here are some measures that can be vital.

### CYBERSECURITY

The private and professional use of the Internet and smartphones has exploded with the propagation of social networks. While being work tools and means of communication, they can also be a source of risk or attack when used by detractors seeking to do harm. Also, as reminded by RSF, the use of these tools in war zones or under a repressive regime can present significant risks to safety. Your location can be tracked and even data shared over a network could be intercepted.

The following list of advice and recommendations from RSF is not exhaustive and, at the end of this section, you will find links to organizations that offer training, guidelines and quality tutorials.

Some of the following tips are universal and others apply to journalists travelling to conflict areas. However, they can also make sense if you operate in a sensitive context.

#### Frequent Back-Ups

A standard, yet very important, principle for anyone with a database of files (artwork, contacts, legal documents, etc.) is to **frequently make a copy of the hard drive** on an external hard drive or online platform. This is to avoid any loss of the data in the event of computer problems. It can also be done with a smartphone. However, you should be wary of how the platform secures data or how and where you store your external hard drive.
• **Computer Protection**

**Create a Blank Digital Profile**

It is a good idea to avoid leaving personal data on your computer and to **clean up your data from time to time**, especially on social networks. Consider photos and political or religious comments that could be taken out of context.

To create a new blank identity on the computer, the first step is to **save your files** on an external hard drive that you will keep safe, **then format the computer**, deleting all data irretrievably or replace the hard drive with a new blank one.

Once the formatting is done, you can then **install an operating system** (Windows, Mac OS, Irix, Symbian OS, GNU/Linux) and your previous activities will no longer be traceable.

**Note:** as stated by RSF, just throwing computer files into the recycle bin and emptying it is not enough since the files can still be easily recovered from your computer.

**Installation of Cybersecurity Tools and Updating Anti-Virus Software**

Once you have wiped your hard drive, you can then install tools that will protect your computer.

Firstly, it is important to make sure your **anti-virus software is up to date**. To make your computer even more secure, you can **encrypt the entire hard drive**. You should **lock** your session when leaving your computer and strengthen your **passwords**.

**Install a VPN** (virtual private network) **that will encrypt your Internet connections**. This will make the connections unreadable by third parties, protect them (against hacking or interception) and allow you to access websites that are blocked or banned in your country.

**Note:** avoid using public or unknown WiFi networks (e.g. in a café, etc.) without a VPN when handling confidential information. To prevent connections to such a network when your VPN is deactivated, consider turning off the “automatic WiFi search/connect” function on your smartphone.

**Install encryption software and applications** to encrypt emails, chats and texts messages. This will make them unreadable to anyone other than the sender and receiver. Their installation is straightforward and the majority of organizations use them in some form or another. Examples include Signal, Wire and Telegram.

**Note:** your contacts will also have to use these encryption programs.
Identify Risks and Compartmentalize Activities

Cybersecurity experts agree that going too far to protect your equipment can prove counter-productive. For example, encrypting all your data could be seen as suspicious. RSF suggests arranging confidential spaces to carry out the most sensitive activities in complete secrecy. This consists of prioritizing the protection of the data that you want to safeguard due to their sensitivity or the risk they hold.

It is thus possible to divide activities (business, personal, highly sensitive) among several devices and mailboxes in order to limit possible mingling. This could involve using different phones, only encrypting communications with particular contacts, etc.

◆ Caution and Discretion

It may seem obvious but you should avoid opening any emails from people you do not know or if the content looks suspicious. It could be a phishing email. Phishing can also occur through websites or messages.

Beware of Prying Eyes in Public

Another obvious step is not to leave your equipment unattended in public places, such as hotels. Remember the risk of connecting to WiFi networks without a VPN. Similarly, if you are working in an Internet café or on a shared computer, it is important you log out of your account and erase the history, cookies and on-screen form fields (or use “private browsing” mode).

Do Not Trust Smartphones

The smartphone is a treasure trove of information that could be used against you. We have seen the need to frequently clean up data on your devices according to the context and need (especially if you are feeling vulnerable). As far as possible, it may be best to use a basic cell phone with a pre-paid SIM card and holding minimum information and contacts. Smartphones are also constantly transmitting data which can be used to locate you. Furthermore, if it is seized, even for a few minutes at a checkpoint or customs, malware could be installed onto it. If you travel with your smartphone, deactivate the WiFi, Bluetooth and geo-location functions of the apps or simply activate flight mode to avoid the chances of being spied on.

Pedro X. Molina has advised never giving out or sharing any personal information relating to your family, your home or work address on social networks, unless absolutely necessary, such as announcing a talk you will give.
Means of Communications

Depending on the situation, your patience or urgency to communicate can act as your guide. Be brief: any type of connection or call can be used to track you. Pay attention to where you are calling from, use earphones to be more discreet. Similarly, turn off your phone and remove the battery after use. As mentioned previously, you can consider encrypting your emails. One trick is to create a “dead-drop” email account with the password shared between you and your contact. You can then communicate through unsent draft emails on the servers. Another possibility is to use an anonymous email service or disposable address.

Information Sharing Through Secure Platforms

Some classic online platforms for sharing information are not very secure. As such, you ought to use tools that provide greater security to your data if that is what you want. Do not hesitate in asking specialized organizations to give you some recommendations.

Summary

- Computers and smartphones contain a lot of data that should be protected. Several methods can reduce the risk of these data being accessed (cleaning, encryption, antivirus software, passwords, etc.)
- Consider the ways you communicate, especially in public or insecure places

For further information

- Nothing2Hide, website (recommended by RSF), nothing2hide.org/en
- CPJ, Technology Security, cpj.org/reports/2012/04/technology-security.phphttps://cpj.org/reports/2012/04/technology-security.php
**SECURITY AT YOUR WORKPLACE**

The majority of cartoonists work for a publication that employs them and is obliged to ensure the safety of its employees. Accordingly, it is crucial you ask yourself what has your employer put in place to prevent risks. If you work from home, it can prove just as important to consider the security measures that you can set up: alarm, emergency escape route, etc.

Whatever your work situation, it is important to take note that organizations like Front Line Defenders, the CPJ and IFJ offer practical training in safety and protection. You can find a list below.

**KEEPING YOUR AFFAIRS IN ORDER**

It may seem trivial but if you have fallen behind on any legal, administrative or tax obligations, this could be used as a reason by authorities to come knocking on your door, discredit you or worse. It could be an innocuous police check, passing through customs or the border or even an investigation targeting you.

Having a valid passport will be necessary if, by chance, you need to travel urgently or request assistance in relocating (see the section on temporary or emergency relocation on page 46).

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**Summary**

- Along with analyzing your environment, taking proactive measures can help reduce your vulnerability
- Some examples are being cybersecure, checking workplace security, and performing administrative tasks and security training

**For further information**


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“In my case, they tried targeting my home. We were able to stop it because a dog alerted us to some guy hanging around in the middle of the night. So, if you can, have a dog. Two times in my life they’ve saved me from an attack.” (Pedro X. Molina, Nicaragua)
SECTION 2
When Comes the Time to React

REACTING TO THE DANGER - KEY STEPS AND ACTION PLAN

The work done in anticipating risks can prevent threats and help you be prepared for possible attacks. However, not everything can be foreseen and, even with the most effective preparation, you could still find yourself in a situation where you need to react to an actual attack.

■ BASIC PRINCIPLES

1. You alone control your destiny. Insofar as you are still capable of taking decisions, only you can decide on what you want to do. If you end up in a situation that incapacitates you, it will then be critical to have chosen someone beforehand to represent you. It could be a member of your immediate family (partner, sibling, parent, etc.), a friend, colleague or lawyer;

2. Time. Experience has shown that the suddenness of a threat or attack can vary. Some editorial cartoonists have witnessed a progressive deterioration in their situation, giving them plenty of time to react or consider a medium- to long-term response;
whereas, others have had very little time to act. Assessing the situation and having knowledge of the environment will help in quickly determining the urgency of a given situation. You should notify your contacts of an emergency. However, be wary of acting too hastily;

3. **Fear** can lead to ill-timed action or paralysis. It can be a significant vulnerability at all stages. Even though it is not easy to control, it cannot be allowed to overwhelm you. Proper preparation beforehand will reduce its effects and allow you to enact measures (see below);

4. Similarly, you might not always see the **warning signs** of a threat. As such, you should listen to the advice of a trusted person or ask for it.

### STEP 1: ANALYSIS OF THE THREAT OR ATTACK

It is important to take the time to analyze the situation when it occurs so as to assess whether it entails a risk or a degree of risk to your safety. In this section, a **threat is a form of attack or danger** with an uncertain likelihood of being performed but which can already impact your life.

You will have to assess, among other things (see work sheets 5-7 in the appendices):
- the probability of a threat being carried through;
- the nature of the threat or attack;
- the degree of risk involved considering various interconnected factors. For example, you ought to analyze your vulnerability and capacities, taking into account the environment and available resources (see section 1 and work sheets in the appendices).

### STEP 2: PREPARE AN INFORMATION PACK

It is vital that you **document precisely and in detail** what is happening. All actors likely to assist you (lawyers, organizations in defense of journalists/cartoonists/artists, humanitarian or human rights organizations, etc.) will rely on **full, concrete and verifiable information** to give you the most suitable assistance or guidance.

So, consider **collecting as much documentary evidence as possible**: emailed threats, photos, incriminated cartoons, screen capture of phone messages and **add them to a file**.

> **The collection of verifiable proof is essential! You will not obtain any assistance if you do not convince agencies of the extent of the danger you face.**

As an example, we have included in the appendix 2 a standard questionnaire and, opposite, are links to various assistance request forms that specify the type of information required.

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Front Line Defenders, Encrypted Online Security Grant Application Form, frontlinefighters.org/secure/grant.php?l=en

AR, Connect with us, artistsatriskconnection.org/search?query=&occupation=&location=&service=&demographic=&emergency=&offset=0
STEP 3: GET IN TOUCH WITH YOUR NETWORK

First, if you have not done it already, we advise using encrypted communications. However, you should check that your contacts use the same technology as you. Try asking specialist organizations for their recommendation on such a tool.

We mentioned earlier the value of creating a network of people and organizations who could act as your supporting forces. We also referred to the need to keep this list up-to-date, after all, some of those people could move to other organizations. This network can be an ally and act as a messenger on your situation. It is thus important to keep these people informed of what is happening when you think appropriate.

Explain briefly and accurately what is happening to you and it is especially important to specify to them whether or not there is reason to act. Remember, you control your destiny and are the only person who can know what should or should not be done. Tell them whether you are just passing on information or, on the other hand, what you expect from them. There is a chance that the actions of your support network prove counter-productive due to a lack of information. For example, a media campaign raising awareness on your situation could affect any diplomatic efforts under way.

In the event you foresee yourself being incommunicado, assign a person beforehand to act as your proxy (family member, lawyer, etc.).

Creating an email distribution list has proven to be an effective and fast way to communicate on a grand scale. Social networks can be a quick, effective communication tool. However, be sure that you have taken into account the digital security measures recommended previously. Similarly, as advised by Freemuse, do not reveal the email addresses of your contacts in the distribution list, use the blank carbon copy line (bcc) for the addresses.

STEP 4: ADOPT AN ACTION PLAN

After the analysis, documentation and touching base with contacts, you are now sufficiently armed to make a rational response to an attack.

Prior observations:

- Not all situations will require a response and sometimes the lack of a reaction can be more apt. Facing court proceedings, the Russian cartoonist Denis Lopatin had to leave his country. Given the secrecy needed to go into exile, he requested that his case not be immediately publicized.

“I found it really important to keep several journalist and cartoonist organizations frequently informed about my situation when things began deteriorating(...) Their assessment was to take appropriate measures and that it was time to do something.”

(Pedro X. Molina, Nicaragua, August 2019)
• **Public opinion** can be an influential ally when in trouble and experience has shown that **reputation is a powerful deterrent.** Building your reputation through exhibitions and entering international award contests does not need to wait until you are faced with a problem. And once you are in a delicate situation, participation in public conferences and international events can help spread the word about your situation. Organizations such as CFP and its partners will help you and may also draw up support petitions or carry out press and online campaigns in collaboration with the network’s cartoonists. Do not hesitate in contacting them about this;

• The response to certain attacks will **not always have an immediate effect.** Court proceedings, for example, can often take years. So, patience is a virtue!

◆ **The Action Plan**

The establishment of a thought-out **action plan,** with due consideration of the circumstances and available resources, can assist in responding to an attack.

CRNI defines such an action plan as a “**step-by-step guideline that all individuals and organizations that wish to help you can follow to get you out of trouble.**”

**EXAMPLES OF ACTIONS:**

- Formulate a communication plan or information campaign;
- Report your situation to a human rights organization;
- Press charges;
- Apply for legal assistance;
- Prepare a request for emergency relocation, etc.

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"What to answer?"

Côté  
(Canada)

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Zunar (Malaysia) explained that winning the Cartooning for Peace award led to him being banned from traveling outside his country because of the attention he gained from receiving the prize from Kofi Annan. The irony was that this prohibition shone a light on his situation and confirmed the government’s actions to the world.

In Turkey, the legal entanglements against the cartoonist Musa Kart lasted over two years from the initial accusation to his imprisonment in 2019.

Similarly, the newspaper El Heraldo de Mexico is still fighting a lawsuit brought by a Mexican foundation for a cartoon by Alarcón which was published on June, 8 2017.
If you think it useful to have someone in the loop from the beginning of the action plan’s preparation, it is best to use a limited number of contacts and choose one person to be your lead partner. This will reduce the chances of a cacophony of information and ensure the action’s effectiveness. Your intuition and prior research will allow to choose but experience has shown that, in the majority of cases, a close family member, lawyer or organization specialized in human rights or assisting political cartoonists, journalists or artists can be the best advisers and help you centralize information or spread it.

We agree with the suggestion by CRNI of formulating the action plan through an analysis of available resources and the nature of their usefulness. For this, rely on the prevention analysis and list of partners likely to offer assistance which you have prepared beforehand.

The action plan depends on many factors, such as the type of danger, circumstances and environment. It may require adaptation over time if your situation changes. Therefore, it must have a degree of flexibility.

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**Summary**

- Step 1: analyze the attack and risk (see work sheets in appendices)
- Step 2: prepare an information pack (see example of form in appendices)
- Step 3: make contact with your network (see Section 1 for setting up a list of contacts and the appendices for a sample list)
- Step 4: adopt an action plan

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**For further information**

TYPES OF ATTACKS AND EXAMPLES OF ACTION PLANS

Each situation is unique and should be properly analyzed to find a specific response. However, experience has shown that there are common denominators in both the threat type and the relevant response. The following is a non-exhaustive list of tips and suggestions inspired by the cases of cartoonists.

◆ Oral or Written Attacks on the Cartoon and its Artist

Personal attacks in the media and, more often than not, online are made by individuals or groups who, due to sensitivity, poor understanding, concern over creating a scandal or simply to harm, excoriate the cartoon’s illustrator. They sometimes call on the newspaper’s readers or the online community to do likewise. The comments can be trivial, limited to calling for a public apology but can also incite hatred against the cartoonist and have personal and professional consequences for the artists (reputation, psychological impact of physical or mental violence, etc.).

The daily experience of cartoonists and the educational actions of Cartooning for Peace point to one piece of simple advice: refocus the discussion on the cartoon. By explaining your intention or describing the cartoon, the bitterness of the reaction can be softened and turned away from you. Many opinions of cartoonists converge on the idea that an immediate reaction by you can be just as harmful since the author of the comment can then continue the harassment. The lack of response may also be a response or moral support from colleagues or the employer through public messages of support may be a solution. Inform them of the situation.

◆ Oral or Written Threats

Once a cartoon has been published, it can lead to some vitriolic reactions and insults but also threats against you or your family. The threats might be from members of the public or even representatives of the political, economic or religious establishment. Threats made over social networks, the phone, by mail and

“Do not engage with abusive trolls. Keep your humor and be civilized as much as possible, when you respond (if you must) to comments.” (Pedro X. Molina, Nicaragua, August 2019)
especially death threats should never be underestimated, even if they seem trivial or all bluster. Try not to let fear take hold of you, instead assess the risk.

In a country that abides by the rule of law, and especially where there are several avenues open to you, the response could be going to the authorities or a lawyer (e.g. press charges) as shown in the case of the French cartoonist Alex.

If the rule of law does not exist in your country, we and RSF advise you go to an organization that defends the freedom of the press or human rights and create a support network. An immediate assessment of your environment should let you understand the risks involved and act accordingly.

◆ Physical Threats, Intimidation and Assaults

These types of action can come from an individual or the State. They pose a higher-level threat and risk to your person. They can come in numerous forms.

As physicality is involved, the consequences are more difficult to analyze and it is best to follow the same advice as that for oral and written threats: avoid direct confrontation and use the available legal resources (e.g. press charges).

In the RSF Safety Guide for Journalists which is aimed at reporters in high-risk zones, the organization also offers useful advice to female journalists.

Likewise, do not try minimize the psychological impact of these types of attacks and speak to someone about what has happened (see below).

◆ Surveillance

Surveillance can be seen as a type of harassment. It reveals a desire to intimidate or harm, but also one to obtain information. In its Workbook on Security, Front Line Defenders has listed various forms of surveillance. The different forms require different responses. Essentially, you should keep an eye out for surveillance, ask your-
self why you would be watched and come up with a response to being under surveillance: warnings, change of routine, relocation, etc. Like Front Line Defenders, we recommend not to confront any person you think is keeping tabs on you and not to show you have noticed the surveillance (especially in the street). Section 1 of this guidebook has referred to online surveillance.

◆ Deprivation of Liberty

Imprisonment, even if temporary, can be a form of physical intimidation, harassment or desire to silence you. However, the particular and troubling issue is that it is done by the State. It can, in certain cases, be a pretext to further human indignities such as torture. In this type of situation, your preparatory work will prove useful because it will allow you to know what rights you have and have already identified someone to represent you and assist you.

In the event of imprisonment, the action plan could be to bring legal proceedings, appeal to diplomatic channels or to organizations that defend human rights or freedom of the press so they can act as a go-between with the authorities or stoke up public opinion through media campaigns. Different actions can complement each other but require coordination between the actors and the prior designation of a single person to take point, as mentioned earlier. In the event of deprivation of liberty orchestrated by organizations such as mafias, terrorist groups, the use of police assistance will be the main response.

Rayma (Venezuela)

On the left: 
Victor Ndula
(Kenya)

On the right: 
Firoozeh (Iran)

Jamon Y Queso was released from prison after a collective effort of a collective of organizations.
Legal Proceedings

Whether it is an action brought by an individual or the government, the nature of the legal proceedings varies (libel, participation in a terrorist organization, sedition or any other violation of the law) as do the resulting consequences (damages, injunctions or imprisonment). These direct consequences are often supplemented by indirect ramifications that cause, among other things, the loss of reputation and psychological trauma. If legal proceedings are brought against you, the response will also be legal. Both a lawyer and organizations defending human rights or press freedom will be huge support. Some specialist organizations can provide legal assistance. Again in this case, the prior analysis of your environment will give you knowledge of your rights, advocacy organizations and other resources available to you.

We have referred to the cases of Musa Kart and Charlie Hebdo but we can also add Denis Lopatin and Zunar. All have benefited from the services of a lawyer who oriented them through the long and painstaking procedures involved. Media Legal Defense Initiative, a U.K. Organization, has made this type of assistance its primary work. We should not forget either the need to be up-to-date with administrative or tax obligations as such oversight can be used to your detriment.

Dismissal

Besides dismissal for budgetary reasons, many cases have appeared where the cartoonist has been censored by being fired. In various cases, a cartoon, approved for publication by an editor-in-chief, has received a backlash that leads to the paper disowning its employee and firing them or terminating the collaboration with a freelance illustrator. With the advent of the Internet and social networks, this phenomenon has been on the rise. It has been the case with Dieter Hanitsch in Germany, Rob Rogers in the United States and Avi Katz in Israel (please visit the Cartooning for Peace webpage, “Support to cartoonists” section). Depending on the particular case, a dismissal can leave open a legal response but it is still essential to know beforehand your rights.

Following the controversy unleashed by The New York Times’ publication of the cartoon by António (Portugal) and the apology issued on April 28 2019, the newspaper decided to cease publication of cartoons from the editorial cartoon syndicate CartoonArts International with which the paper had long collaborated. A little later, the newspaper announced that it would no longer publish editorial cartoons in its international edition from July 1, 2019.

Under different circumstances, Gado (Kenya) and Ted Rall (U.S.A.) have sued their employers for unlawful termination. These two cases are still before the courts (2019).
The support of professional unions can be of great assistance to you. We recommend looking for information from the IFJ and its regional branches or, for those in the United States, from the cartoonist syndicates.

◆ *Booby Traps, Abductions, Bombings and Ambushes*

The killings at Charlie Hebdo represent a prime example of a physical attack against a publication. Yet, other types of attacks targeting illustrators or newspapers had already taken place. This sort of attack, which is commonly assumed to affect only journalists in war zones, can happen to anyone. Due to the unpredictability of the situation, it requires instinct rather than the preparation of a plan. As journalism has evolved and attacks increase against publications, it is important to anticipate it and respond accordingly, especially in cases of political instability. As previously mentioned, some organizations offer particular training to prepare for such an eventuality and, in its Safety Guide for Journalists, RSF has also formulated relevant recommendations.

**Summary**

- No two situations are alike but there are some constants
- The plan you develop must be personal, but do ask for advice and guidance
- Your preparation will help you reduce your vulnerability and fear and will lay the groundwork for you to respond as best as possible to an attack

**For further information**

- PEN America, *Online Harassment Field Manual*, onlineharassmentfieldmanual.pen.org

In addition to the manuals used to prepare this guidebook, we recommend looking into the CPJ website. It has plenty of information and other links: cpj.org/reports/2012/04/journalist-security-guide.php. You will find links to many other organizations and extra handbooks.
EMERGENCY, SHORT TERM OR LONG-TERM RELOCATION

A Word of Warning

You may have to consider relocation as a response strategy for a danger you are faced with. Fleeing the danger or trouble is tempting and is sometimes the only recourse open. However, experience has shown that relocation, even if temporary, is far from easy. We recommend that you only use this option as a last resort. The consequences and difficulties can be numerous regardless whether the relocation is within your own country or in another.

For example, forcing you into exile could be the strategic objective of your detractors. Certain governments use this strategy to silence any form of opposition or criticism. Furthermore, just as in legal proceedings, fleeing may be seen as an admission of guilt. A hasty departure without official documents can also simply prove illegal and only increase the dangers you face.

Finding asylum, even temporarily in a host country, is difficult, in terms of bureaucratic procedures and its personal toll. In the majority of cases, you will be required to clearly justify the reason for your departure because you will be regarded with suspicion. To gain a legal status allowing you to stay, you will have to undergo cumbersome procedures without any guarantee on the result.

Moreover, the public may not view refugees or migrants as favorably as you would expect and the welcome could surprise or even disappoint you. It

Cristina (Portugal)
also requires adapting to a new culture, language and, in particular, supporting your needs and those of your family. Being granted asylum does not unfortunately open every door and some editorial cartoonists whom CFP have assisted in their cases today have difficulty in finding employment as a cartoonist.

To ensure you make an informed decision, ICORN emphasizes the need to assess in detail your situation and the consequences of the decision. Among the factors to analyze are:

- the level of persecution;
- the level of security;
- the documents required (passport/ID-visa/work documents such as certificates, etc.);
- the financial resources at hand and required;
- the possibility of returning to your country;
- the family and friend situation; and
- the sacrifice made in leaving.

The analysis of these factors will enable you to answer another question that will decide 1) whether or not you leave and 2) the type of relocation required:

“do I only need a bit of R&R or does my situation require a lengthy departure?”

◆ Once the Decision Taken

If leaving turns out to be necessary, it is important to look into it in detail, ask for the opinion of professionals and of colleagues or associates who have been forced into exile. Visit the websites of the organizations listed in the appendices to find out the options open to you, the criteria and methods, and contact them if necessary. CFP will also be available to guide you or answer any questions you may have.

Indeed, there are different options and a myriad of factors involved, including your home, selected destination and professional status, which will determine the option chosen.
If available, the choice of **destination** is an important factor and you should consider which country would be most likely to accept you, taking into account your status, nationality or practical considerations (e.g. language of the host country which could expedite procedures and exchanges). Later on, we will look at other criteria that will influence the choice of destination.

The available options also require contacting different types of actors. Remember, organizations are limited to their **mandate**. Furthermore, your **professional status** will be an aspect that determines the organization to contact. Being a **human rights defender**, for example, opens up more relocation options than being an artist, journalist or academic. And whether you are a journalist or an artist, you will be entitled to one or the other type of residency.

The main options are:

**Short- or long-term residencies for cartoonists, journalists, artists and academics**

These residencies, **which can be for variable periods**, can let you continue your work in a foreign country. They can be found directly or facilitated through organizations such as **ICORN** or the **ARC** network. You can contact those organizations directly or through other cartoonist support bodies like **CFP** and **CRNI**, with which they work closely.

**Relocations set up by human rights organizations and networks**

Recourse is also available among organizations that will support a temporary **to long-term** relocation via host institutes in partnering countries. **We recommend** the **ARC** network of which **CFP** is a member, the **ICORN** network with which **CRNI** closely collaborates, the **Protect Defenders** alliance supported by the European Union. You can contact them directly or through cartoonist support organizations like **CFP** and **CRNI**.

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**Eaten Fish**

The Iranian cartoonist and political activist Ali Dorani (Eaten Fish) gained worldwide recognition for his cartoons during his four years in an Australian immigration center on Manus Island. Dorani adopted the pen name “Eaten Fish” after his boat sank in the Indian Ocean during an attempt to seek asylum in Australia. Dorani was saved but placed in a detention center for asylum seekers, first on Christmas Island then on Manus Island. He now lives in Norway. His experience depicts the difficulties in seeking a safe place to live. We recommend reading articles about his experiences.
Requesting asylum

This option, separate from the above two, is far more complicated and requires going through diplomatic channels.

If this option proves necessary, we and Free-muse advise visiting foreign diplomatic mission in your country to find out about immediate emergency visas and/or temporary shelter. You will find their contact details on their respective websites and, depending on the case, online forms. However, making direct contact with a representative is more useful. If the time ever comes, contacts you have established in advance may turn out to be an advantage.

If the choice is open to you, it is absolutely crucial you check whether the country in which you envision seeking asylum is a signatory to the United Nations Convention Relating to the Status of Refugees.

Asylum procedures vary from one country to another and can change over time. So, you should keep yourself up to date on the matter. To this end, the UN Refugee Agency provides updates on asylum rules and has offices in many countries.

At the end of this section you will find a list of manuals and procedures with regard to seeking asylum, which should give you an overview of what is involved. The appendices contain the details of other organizations.

Emergency financial aid

In addition to support for short- to medium-term relocation, some organizations offer emergency funding to help relocate journalists, artists and human right defenders. Cartooning for Peace offers supplemental aid but there are also RSF, IFJ and IMS. The majority of emergency financial aid is earmarked primarily for temporary relocations. Such temporary assistance be useful when the situation is urgent or was unforeseeable thereby not allowing you to apply for long-term relocation or residency, since these latter options can entail long processes (sometimes a six-month waiting period). Do not be reluctant in combining a request for this assistance with a request for longer-term assistance.
Below are some recommendations and observations that will help you make some of the choices required:

- The procedures for obtaining residency or relocation can sometimes be long. In any case, you will be required to complete in detail an assistance application file. This file, which will be made at the time you go to an organization, will form the basis of your request. If you find the processes difficult, ask for assistance from the particular organization. If the situation requires urgent action, make a request for emergency assistance that will act as bridging support to the long-term residency or relocation;

- Make sure your identity documents are up to date. For example, a visa application often requires that your passport will not expire within at least the next 6 months;

- If necessary, find out whether the conditions proposed by the organizations also apply to your family (some only assist the applicant and not their family). Reflect on what you are leaving behind (a family, possessions, etc.);

Remember that once your departure is guaranteed, the journey is far from over. The process for obtaining a legal status and providing for yourself and close ones will then begin. The host organization will provide assistance in relocations but it will still require a large investment of time and effort on your part. In the case of political asylum, temporary support will be provided by the host country but will end after a certain period.

Summary

► Consider well the need and consequences of leaving before entering into this process. Ask for advice from those close to you or specialist organizations. Check out all intermediate options. Leaving your country should only be a last resort

► There are several options, each defined by duration and method

► The organizations that could help you might offer several options. We recommend to contact those listed above and in the appendices

► Emergency financial aid can support you as you apply for long-term relocation or residence

► Analyze beforehand the options open to you by asking yourself practical questions

► Find out as much as possible in advance about how to apply for political asylum in a particular country if this is what you want or need

► Have your papers in order

For further information

- UNHCR, Where we work, www.unhcr.org/where-we-work.html

- Freemuse, section on asylum and refuge, freemuse.org/advocacy/advocacy-campaign-guide

- RSF, Support for Exiled Journalists, rsf.org/en/support-exile-journalists


- ARC, Find Help, artistsatriskconnection.org/search?query=&occupation=&location=&service=&demographic=&emergency=&offset=0

- CPJ, Post-Incident Assistance, emergency response, cpj.org/emergency-response/post-incident-assistance.php#emergency-relocation.php

Although it is never easy talking about it or recognizing it, the psychological impact of a mental or physical attack should not be ignored. From threats and harassment to the trauma of physical violence or exile, all these can have repercussions on your short-, medium- and long-term behavior even without you realizing it. The uncertainty of legal proceedings, which sometimes take years to conclude, can cause exhaustion and stress that will not manifest how you might expect.

It can affect your life and your loved ones, sometimes years later, as well as your ability to reason and decide when most needed, such as when you must decide on your response strategy to a danger.

It is important to take care of yourself and listen to those around you because it could end up being a trivial event that triggers the stress or anxiety. If this is the case, it is essential you open up about it quickly and not let yourself fall into a spiral of anguish, fear or anger. It is possible to establish a routine to help manage the stress (a hobby for example) and, in some cases, talking to a specialist could be an enormous benefit.

If you do not know any specialists, many aid organizations, including some in the appendices, can recommend one.
This guidebook has been written with everyone in mind, regardless of gender. However, the situation for female cartoonists across the world entails extra risks and complications. Associations defending human rights and freedom of expression provide handbooks specifically for female journalists. Some books are also addressed to all people involved in the media who, through their artwork, actions and words, have a role to play in preventing discrimination.

The IFJ has numerous relevant guidebooks, some of which we have listed opposite.

In the appendices, you can also find associations that offer support to female journalists.

IWMF, Webinars and Training, www.iwmf.org/webinars
IWMF, HEFAT training, www.iwmf.org/programs/hefat-training
Conclusion

Cartoonists can be the victims of attacks which depend on a slew of factors yet are all unique in their own way. However, this guidebook may have shown you that an attack you have undergone has some similarities with one a colleague has suffered and that a pertinent response can be found through the vast range of bodies and organizations.

Likewise, this guidebook has attempted to show that reducing risks comes partly from **anticipation** and partly from the **collective reaction** to an attack.

This idea of collectivity is crucial. You have perhaps noted throughout this work that, while each person is the master of their own destiny, a person cannot act alone against a threat or danger. Solidarity is what drives us to make a difference.

Collectivity also relates to the notion of a network, one like Cartooning for Peace has built around its members and partners and which elicits four pieces of advice:

- **Do not hesitate to talk with colleagues or specialist organizations,** they could have a possible solution. We will try to enable such interactions through gatherings of cartoonists.
- **Share this guidebook** with your colleagues. It will be available on the Cartooning for Peace website;
- **Do not shy away from contacting us about threats or attacks** directed against you or a colleague;
- **Finally, send us your comments and recommendations** about this guidebook so we can update it frequently.

And above all, we salute your courage! Keep commenting, informing, denouncing and above all, making us laugh!

To wrap up and to remind ourselves how wonderful the fight can be, let’s remember **Zunar** who after suffering oppression from the Malaysian government for many years, opened an exhibition of his works in his home country in May 2019.
Abstract

SECTION 1: RISK PREVENTION

PREREQUISITE: KNOWING YOUR ENVIRONMENT
♦ Your work could lead to risks;
♦ Your environment can be a source of threats but also provide you with useful resources;
♦ One means to prevent or reduce risk is to learn about that environment, its specific features, the forces involved and whether they present support or threats;
♦ By doing so, you can be better informed, better positioned to identify certain threats and set up ways of responding to those threats. You will also increase your capacities and reduce your vulnerabilities;
♦ Your environment contains many different dimensions and its analysis can help prevent risks;
♦ By questioning yourself and conducting force field analysis and stakeholder analysis, you can gain much greater knowledge about your environment which will, in turn, reduce your vulnerabilities. In short, anticipate the risks to better prevent them.

PREVENTIVE MEASURES
♦ Along with analyzing your environment, taking proactive measures can help reduce your vulnerability;
♦ Some examples are being cybersecure, checking workplace security, and performing administrative tasks and security training.

SECTION 2: WHEN COMES THE TIME TO REACT

REACTING TO THE DANGER - KEY STEPS AND ACTION PLAN
♦ Step 1: analyze the attack and risk (see work sheets in appendices);
♦ Step 2: prepare an information pack (see example of form in appendices);
♦ Step 3: make contact with your network (see Section 1 for setting up a list of contacts and the appendices for a sample list);
♦ Step 4: adopt an action plan.
TYPES OF ATTACKS AND EXAMPLES OF ACTION PLANS

✦ No two situations are alike but there are some constants;
✦ The plan you develop must be personal, but do ask for advice and guidance;
✦ Your preparation will help you reduce your vulnerability and fear and will lay the groundwork for you to respond as best as possible to an attack.

EMERGENCY, SHORT TERM OR LONG-TERM RELOCATION

✦ Consider well the need and consequences of leaving before entering into this process. Ask for advice from those close to you or specialist organizations. Check out all intermediate options. Leaving your country should only be a last resort;
✦ There are several options, each defined by duration and method;
✦ The organizations that could help you might offer several options. We recommend to contact those listed above and in the appendices;
✦ Emergency financial aid can support you as you apply for long-term relocation or residence;
✦ Analyze beforehand the options open to you by asking yourself practical questions;
✦ Find out as much as possible in advance about how to apply for political asylum in a particular country if this is what you want or need;
✦ Have your papers in order.

STRESS AND TRAUMA

✦ Do not minimize the psychological effects of attacks;
✦ Mind yourself, listen to others and, most importantly, talk about it! You are not alone.
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Useful contacts

CARTOONIST ASSOCIATIONS

CARTOONING FOR PEACE (FRANCE)
Region: worldwide
Purview: advocacy, emergency aid, advice, networking
Website: www.cartooningforpeace.org
Telephone: + 33 (0)1 4023 2403
Email: contact@cartooningforpeace.org

SWISS FOUNDATION CARTOONING FOR PEACE (SWITZERLAND)
Region: worldwide
The Swiss foundation was founded on June 17, 2009 by the cartoonists Jean Plantu and Patrick Chappatte along with Marie Heuzé, the then UN spokesperson in Geneva, with the support of the Swiss Department for Foreign Affairs. The foundation supports editorial cartoonists through two significant tools: firstly, in partnership with the City of Geneva, it awards the prestigious International Press Cartoon Prize every two years on World Press Freedom Day; secondly, it provides support funding to cartoonists in danger. The Nobel Peace Prize laureate Kofi Annan was its honorary president.
Purview: International Press Cartoon Prize, support fund for threatened cartoonists, advocacy
Website: www.cartooningforpeace.org/the-foundation-geneva/presentation/?lang=en
Email: fondation@cartooningforpeace.org

CARTOONIST RIGHTS NETWORK INTERNATIONAL (CRNI - UNITED STATES)
Region: worldwide
Cartoonists Rights Network International is an organization that defends creative freedom and the human rights of threatened cartoonists.
Purview: advocacy, emergency aid, advice, networking
Website: cartoonistsrights.org
Email: director@cartoonistsrights.org

CARTOON MOVEMENT (NETHERLANDS)
Region: worldwide
Cartoon Movement is a global platform where editorial cartoonists and cartoon journalists can collaborate. This organization is part of the Video Journalism Movement (VJ Movement) which promotes video journalism and freedom of the press.
Purview: cartoonist network, advocacy, cartoon marketing
Website: www.cartoonmovement.com
Email: cartoons@cartoonmovement.com

FRANCE-CARTOONS (FRANCE)
Region: worldwide
France-Cartoons seeks to establish exchanges among its members and other political cartoonists around the world in order to promote and foster, through humor, good will and friendship among all people. The association is open to all professionals or newcomers to the world of art (editorial, illustration, humor, cartoons, etc.). Primarily in French.
Purview: cartoonist network, solidarity, promotion
Website: www.france-cartoons.com

THE ASSOCIATION OF AMERICAN EDITORIAL CARTOONISTS (AAEC - UNITED STATES)
Region: North America
A professional organization committed to the promotion and defense of editorial cartoonists and press freedom, which are essential to freedom in the United States and across the world.
Purview: networking, promotion
Website: www.editorialcartoonists.com
Email: EditorialCartoonists@gmail.com

INTERNATIONAL ORGANIZATIONS

These organizations defend fundamental rights and the freedom of expression. They have branches across many countries and can provide your work with visibility, advocate on your behalf and offer support. They are often under the aegis of a human rights body and can give practical assistance. Moreover, they also issue resolutions and publish handbooks among other activities. Keeping up to date on their actions can prove useful.

UN HUMAN RIGHTS COMMITTEE
Region: worldwide
A body of experts that defends freedom of expression. They gather complaints from civil society organizations, governments and other parties about violations of journa-
listic and media freedom, which are relayed through a special rapporteur.
Website: www.ohchr.org/EN/HRBodies/CCPR/Pages/CCPRIndex.aspx

COUNCIL OF EUROPE
Region: member states:
www.coe.int/en/web/portal/47-members-states
The Council of Europe’s primary mission is to strengthen democratic values, human rights and the rule of law among all its member states. Among its powers, the freedom of ex-pressure and information. Among other things, the Council of Europe hosts a platform to strengthen the protection of journalism and the safety of journalists.
Website: www.coe.int/en
Platform:
www.coe.int/en/web/media-freedom

ORGANIZATION FOR SECURITY AND COOPERATION IN EUROPE (OSCE) - REPRESENTATIVE FOR FREEDOM OF THE MEDIA
Region: member states: www.osce.org/participating-states
The OSCE Representative for Freedom of the Media monitors violations of freedom of expression and media freedom and gives early warnings of such violations. The representative promotes respect for commitments relating to media freedom. This includes efforts to ensure the safety of journalists and other media actors, press freedom, media pluralism, decriminalization of defamation, and fighting hate speech while preserving freedom of expression. The representative also offers expert opinions on media regulation and legislation.
Website: www.osce.org
Email: pm-fom@osce.org

UNESCO
Region: worldwide
UNESCO is the UN body with a specific mandate to promote the “free flow of ideas by word and image.” It plays a primary role in promoting journalist safety through awareness campaigns, the development of capacities and a series of actions, such as the UN Plan of Action on the safety of journalists and the issue of impunity.
Website: en.unesco.org/themes/fostering-freedom-expression

EUROPEAN UNION
Region: Europe
The European Union (EU) is a voluntary association of European States, in the economic and political fields, in order to maintain peace in Europe and promote economic and social progress. The European Union is taking hold of freedom of expression or artistic freedom or the defence of human rights in the world through its various institutions. Among the interesting tools, the Directorate-General for Development Cooperation (DG DEVCO) established a platform to assist human rights defenders, Protect Defenders (see below).
Website: europa.eu/european-union/index_en

ORGANIZATIONS IN DEFENSE OF HUMAN RIGHTS
These non-governmental organizations have a diverse range of actions and often have a worldwide presence. They are involved in the promotion of human rights and protection of defenders without distinction and through various methods.

AGIR ENSEMBLE POUR LES DROITS DE L’HOMME (AEDH – FRANCE)
Region: worldwide
AEDH supports concrete activity for the defense and promotion of Human Rights. To do so, it relies on local associations and groups to which it lends financial and technical assistance.
Purview: emergency aid for relocation or legal assistance, advocacy
Website: www.aedh.org/en/home/what-we-do/emergency-fund-for-human-rights-defenders
Email: agir-ensemble@aedh.org
Telephone: +33 (0)4 3737 1011

AMNESTY INTERNATIONAL (UNITED KINGDOM)
Region: worldwide
Amnesty International is a global movement that campaigns for a world where human rights are enjoyed by all.
Purview: advocacy
Website: www.amnesty.org
Regional email addresses:
www.amnesty.org/en/about-us/contact

ARTICLE 19 (UNITED KINGDOM)
Region: present in about twenty countries (see https://www.article19.org/where-we-work)
An association in defense of journalists and human rights defenders. It also provides legal and professional training.
Purview: advocacy, training
Website: www.article19.org
Contact: info@article19.org

INTERNATIONAL COMMITTEE OF THE RED CROSS - ASSISTANCE TO JOURNALISTS (ICRC – SWITZERLAND)
Region: worldwide
The ICRC has established a hotline to report journalists who have disappeared, been captured, arrested or imprisoned. It can be used by the journalist’s family, publication or international, national press association, or unrelated regional or international press associations (https://shop.icrc.org/catalogsearch/result/?q=hotline)
Purview: assistance in cases of danger
Website: www.icrc.org/en/publication/0394-hotline-assistance-journalists-dangerous-assignments
Hotline: +41 79 217 32 85
Email: press.gva@icrc.org
INTERNATIONAL FREEDOM OF EXPRESSION EXCHANGE (IFEX - CANADA)
Region: worldwide
A global network that condemns violations of freedom of expression and attacks against journalists, authors and other defenders of that freedom.
Purview: advice, financial or technical support, advocacy
Website: ifex.org
Email: ifex.org/contact
Tel: +1 416 515 9622

INTERNATIONAL FEDERATION FOR HUMAN RIGHTS (FIDH - FRANCE)
Region: worldwide
An international NGO specializing in defending and promoting human rights and improving physical and digital security. It has regional bureaus in Pretoria and Tunis, along with joint offices (FIDH and member organizations) in Guinea-Conakry, Côte d'Ivoire and Mali.
Purview: legal, medical and psychological aid, humanitarian aid, emergency relocation, support fund, advocacy
Website: www.fidh.org/en
Telephone: +33 143552078 +33 143555505
For emergency aid:
Online form (English, French, Spanish) or send to: C1@fidh.org

FREEDOM HOUSE (UNITED STATES)
Region: worldwide
Freedom House analyzes the challenges faced by media as well as online freedom in annual reports: Freedom of the Press and Freedom on the Net. It supports the emergence of alternative media in countries where traditional media is limited and journalists are in peril.
Purview: advocacy
Website: freedomhouse.org/our-work
Email: info@freedomhouse.org

FRONT LINE DEFENDERS (IRELAND)
Region: worldwide
The specific goal of Front Line Defenders is to protect human rights defenders who are in danger.
Purview: support grant, advocacy, development in security capacity, including digital security.
Website: www.frontlinedefenders.org/en
To apply for financial aid: www.frontlinedefenders.org/en/programme/protection-grants
Emergency contact (Arabic, English, French, Russian, Spanish): www.frontlinedefenders.org/emergency-contact
Telephone: +353-1-210-0489

HUMAN RIGHTS WATCH (UNITED STATES)
Region: worldwide
Human Rights Watch is the amalgamation of several regional structures. It investigates rights abuses committed across the world and performs targeted advocacy campaigns.
Purview: advocacy
Website: www.hrw.org
Contact details for offices: www.hrw.org/contact-us

INDEX ON CENSORSHIP (UNITED KINGDOM)
Region: worldwide
Index on Censorship is a nonprofit that campaigns for and defends free expression worldwide. It publishes work by censored writers and artists, promotes debate, and monitors threats to free speech.
Purview: advocacy
Website: www.indexoncensorship.org

WORLD ORGANISATION AGAINST TORTURE (OMCT - SWITZERLAND)
Region: worldwide
The World Organisation Against Torture (OMCT) works for, with and through an international coalition of over 200 non-governmental organizations, called the SOS-Torture Network. It fights against torture, summary executions, forced disappearances, arbitrary detention and all other cruel, inhuman or degrading treatment. The OMCT also has a holistic support and protection system for human rights defenders which operates with the Observatory for the Protection of Human Rights Defenders and Protect Defenders EU.
Purview: advocacy, financial support
To apply for a financial grant: complete the application form that is available in English, French and Spanish
Telephone: +41 22 809 49 39
Email: grants@omct.org

JOURNALIST AND PRESS SUPPORT ORGANIZATIONS
While these organizations can offer diverse assistance, they focus their attention on protecting journalism and the press.

COMMITTEE TO PROTECT JOURNALISTS (CPJ - UNITED STATES)
Region: worldwide
This NGO promotes press freedom and defends the right of journalists to perform their work without fear of reprisals. It also reports on violations committed. It can offer emergency assistance (cpj.org/emergency-response/what-we-do.php) as well as useful advice (cpj.org/emergency-response/resource-center.php) on physical, digital and psychological security. Such information is contained in guidebooks prepared...
by the CPJ and other organizations defending freedom of the press.

**Purview:** advocacy, financial aid (Gene Roberts emergency fund), advice

**Email:** report_violation@cpj.org

**Regional email addresses:**
cpj.org/emergency-response/how-to-get-help.php

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**EUROPEAN FEDERATION OF JOURNALISTS (EF) - BELGIUM**

**Region:** Europe

The European Federation of Journalists (EFJ) is the largest journalist organization in Europe. It is an affiliation of professional unions and associations, and works with different partners, like RSF, in the defense of journalist rights.

**Purview:** union, advocacy

**Website:** europeanjournalists.org

**Telephone:** +32 2 235 22 00

**Email:** efj@ifj.org

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**INTERNATIONAL FEDERATION OF JOURNALISTS (IF) - BELGIUM**

**Region:** worldwide

The IFJ is the largest journalist organization in the world. It represents media professionals from 187 unions and associations in over 140 countries (www.ifj.org/who/members.html). The IFJ supports journalists and their trade unions in asserting their union and professional rights. It has created an international security fund that provides humanitarian aid to journalists in need. The federation also provides an international press card (www.ifj.org/press-card.html).

**Purview:** advocacy, emergency fund, union

**Website:** www.ifj.org

**Telephone:** +32 (0)2 235 22 00

**Email:** ifj@ifj.org

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**INTERNATIONAL MEDIA SUPPORT (IMS - DENMARK)**

**Region:** worldwide

IMS is the biggest media development organization in the Nordic region. It works in more than 30 countries across four continents promoting press freedom, good journalism and safety for journalists.

**Purview:** advocacy, support funds

**Website:** www.mediasupport.org

**Email:** info@mediasupport.org

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**REPORTERS WITHOUT BORDERS (RSF - FRANCE)**

**Region:** worldwide

This organization promotes and defends freedom of expression and information, while providing support to journalists.

**Purview:** legal aid, medical aid, support in case of exile, training, financial support (case-by-case basis)

**Website:** rsf.org/en

**Email:** assistance@rsf.org and assistance2@rsf.org

**Telephone:** +33 144 836 056

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**INTERNATIONAL WOMEN’S MEDIA FOUNDATION (UNITED STATES)**

**Region:** worldwide

The IWMF works to unleash the power of female journalists to transform the global news media.

**Purview:** medical and psychological aid, temporary relocation, work security.

**Website:** www.iwmf.org

To apply for a support grant, create an account and answer a preliminary questionnaire: www.iwmf.org/programs/emergency-fund or: iwmf.submittable.com/submit/37c7eafa-8de1-493c-bbb6-29592ea8be13/emergency-fund-intake-form

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**ARTISTIC FREEDOM INITIATIVE (UNITED STATES)**

**Region:** worldwide

This organization assists a growing network of talented, engaged, dynamic artists from around the world. Artistic Freedom Initiative provides legal representation and relocation to the United States for artists.

**Purview:** artist network, legal aid, advice

**Website:** www.artisticfreedominitiative.org/afi-artists

**To apply for protection:**
www.artisticfreedominitiative.org/apply-for-protection

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**ARTISTS AT RISK CONNECTION (ARC - UNITED STATES)**

**Region:** worldwide

Artists at Risk is a collaborative project led by PEN America which acts as a hub for freedom of expression and organizations that defend artistic freedom. At-risk artists receive support through this network.

**Purview:** organization network, advocacy, support

**Website:** artistsatriskconnection.org/

For a list of member organizations of the ARC network: artistsatriskconnection.org/search?query=&occupation=&location=&service=&demographic=&emergency=&offset=0

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**ARTISTS AT RISK (AR - FINLAND)**

**Region:** Europe

Perpetuum Mobile (PM) launched Artists at Risk (AR) as a platform and network that could support artists in times of need. AR maps the field of persecuted visual art practitioners, facilitating their safe passage from their countries of origin, hosting them at “AR-Residencies” and curating related projects.

**Purview:** advocacy, organization of safe havens

**Website:** artistsatrisk.org/?lang=en

**To apply for support:** artistsatrisk.org/apply/?lang=en

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**ARTIST DEFENSE ORGANIZATIONS**

The following organizations have made the defense of artistic freedom their mission. The services they offer can be varied and, in some cases, similar to the organizations listed above.
**FREEMUSE (DENMARK)**  
*Region: worldwide*  
Freemuse is an independent international organization advocating for and defending freedom of artistic expression. It monitors and documents violations of artistic freedom, exposes laws and policies that enable and sustain these violations, and leverages evidence-based advocacy for systemic structural changes at international, regional and national levels. It works with partners, artists and activists.  
**Purview:** advocacy  
**Website:** freemuse.org  
**Email:** freemuse@freemuse.org

**PEN INTERNATIONAL (UNITED STATES)**  
*Region: worldwide*  
This network at the intersection of literature and human rights seeks to protect freedom of expression. There are over 140 PEN centers in over 100 countries. Its main office is in New York. The website and its tools are primarily in English.  
**Purview:** advocacy, financial support  
**Website:** pen-international.org  
**To apply, as an artist at risk, for emergency funding:** penemergencyfund.com/en/aim

**LEGAL AID**

Legal aid or assistance can probably be found in your country. However, there are some organizations that can answer any inquiries you may have. You should also ask for the opinions of colleagues.

**AVOCATS SANS FRONTIÈRES (FRANCE AND BELGIUM)**  
*Region: worldwide*  
Avocats Sans Frontières France has the goals of effective implementation of human rights, the reinforcement of the rule of law and the judiciary system. It also promotes the right to a fair trial and competent defense.  
**Purview:** advocacy, advice  
**Websites:** avocatsansfrontieres-france.org/web/en/ and www.asf.be  
**Telephone:** +33 (0)5 3431 1783 (Fr) and +32 (0)2 223 36 54 (Bel)

**RELOCATION AND REFUGEE ASSISTANCE ORGANIZATIONS**

Some organizations listed above offer relocation assistance but the two mentioned below make this their primary mission. ICORN collaborates with a number of organizations listed above.
ASIAN FORUM FOR HUMAN RIGHTS AND DEVELOPMENT
Region: Asia (South Asia, South-East Asia and North-East Asia – Bangladesh, Cambodia, India, Indonesia, Malaysia, Mongolia, Myanmar, Nepal, Pakistan, Philippines, Singapore, South Korea, Sri Lanka, Taiwan, Thailand and Timor-Leste).
This forum has an assistance program, including temporary relocation, for human rights defenders who are in emergency situations. All applications must be sent to it in English and be from human rights defenders who are not already in receipt of funding for the same purpose.

Purview: financial support, advocacy
Website: www.forum-asia.org/?p=7302
Email: protection@forum-asia.org

PROTECTION PROGRAM OF THE EAST AND HORN OF AFRICA HUMAN RIGHTS DEFENDERS PROJECT (EHAHRDP)
Region: Burundi, Djibouti, Eritrea, Ethiopia, Kenya, Rwanda, Somalia (including Somaliland), South Sudan, Sudan, Tanzania and Uganda
The EHAHRDP program contains an emergency protection mechanism. It also has a 24/7 hotline that is anonymous, confidential and free for defenders seeking assistance, support and information in East and Horn of Africa. It is available in Arabic, English, French and Swahili.

Purview: financial support, advocacy
Website: www.defenddefenders.org/our-work/protection-and-security-management

PROTECT DEFENDERS EU (BELGIUM)
Region: worldwide
Protect Defenders EU is a consortium of 12 NGOs, which offers protection to human rights defenders in danger. In the event of a threat, it offers assistance through temporary relocation or emergency financial support.

The website also contains links to international texts. The consortium is made up of Front Line Defenders, Reporters Without Borders, the OMCT, FIDH, ESCR-NET, ILGA, Urgent Action Fund, Protect international, Peace Brigades International, EMHRF, Forum Asia and EHAHRDP.

Purview: partnership, emergency aid, relocation, study grants
Website: www.protectdefenders.eu/fr/index.html

Emergency contact:
24/7 hotline: +353 (0) 1 21 00 489

URGENT ACTION FUND FOR WOMEN’S HUMAN RIGHTS (UNITED STATES)
Region: Regional branches
International organization that offers financial assistance to human rights defenders.

Purview: financial support, advocacy
Website: urgentactionfund.org
To obtain a grant: online form (encrypted, sent via hushmail.com or protonmail.com) or form to be sent by mail
- Middle East, Europe, South Caucasus, North America, Russia and Turkey: proposals@urgentactionfund.org
- Africa: proposals@urgentactionfund-africa.or.ke
- Latin America: apoyos@fondoaccionurgente.org.co
- Asia and Pacific: grants@uafanp.org
Telephone: +1 415-523-0360
## Contact Form

Any information you give will not be published. The answers provided are a prerequisite to determining the assistance we may provide, subject to the verification and assessment processes that follow.

Please answer all questions below.

**Note:** combines different forms developed by CFP and partner organizations.

### IDENTIFICATION

**Full name:**

**Date of birth:**

**Gender:**

- [ ] male  
- [ ] female

**Family situation (single, married, children):**

**Nationality:**

**Citizenship (if more than one, please list):**

**Official address:**

**Current address (city and country):**

**If not currently in your home country, specify since when and current immigration status:**

**Telephone:**

**Email:**

**Suggested means of communication (for security reasons):**

### LANGUAGES

**Mother tongue:**

**Other languages spoken:**

**Other languages spoken:**
### PROFESSION

What type of media do you work for (national press, private, freelance, online, etc.)?

In what city?

Who is your current employer?

Briefly describe your work:

Please provide links to work:

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### ATTACK

Clear, precise description of the threat or attack suffered (anonymous phone calls, fatwa, death threats, physical threats, court actions, etc.):

Incriminated cartoon(s) in good quality and their publication date, with context of their publication:

Have family members or close friends been threatened or attacked? If yes, who, when and how?

Date of occurrence:

Place of occurrence:

Source of the attack (if known):

What is your assessment of the risk?

Reason given or your idea of the reason for the attack (especially if a court action - crime against the State / insult of government official, public order offense, sedition):

What actions have you taken in response to the attack (requested police protection, humanitarian aid, etc.)? What was the result of the actions?
**PREPARATION OF ASSISTANCE**

What is your current situation? For example, can you return to your home country? What types of travel/residence restrictions have been imposed on you? If you return to your home country, will you or your family members face detention or danger?

List of people you have informed about your situation or whom we can contact for further information:

Person to contact if unable to contact you directly:

What type of assistance are you applying for?

Other useful documentation (proof, testimony, original artwork, screen captures, photos in the case of physical threats, press reviews and articles):

Additional comments:

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List the local and international organizations that you are a member of:

List the organizations in your region/country that defend journalists, freedom of expression, cartoonists or artists:

Have you already received aid or been in contact with other bodies regarding aid?

(If relevant) have you contacted foreign diplomatic missions or organizations regarding refuge. If yes, list them below along with any additional remarks. We will be able to work more effectively on your case if we know what other groups are involved.
WORK SHEET 1:
RISK, VULNERABILITY AND CAPACITY ANALYSIS

Make a list of every risk you are exposed to and take into account your vulnerabilities for each one, and the capacities you have or could reasonably acquire to increase your means of protection.

<table>
<thead>
<tr>
<th>Risks</th>
<th>Vulnerabilities</th>
<th>Current Capacities</th>
<th>Acquirable Capacities</th>
</tr>
</thead>
</table>
| Legal proceedings for a cartoon of a high-level politician (may be a threat of such proceedings or already initiated) | • Rule of law is shaky and the risk could be high that this occurs  
• I have no way to pay for a lawyer | • I know my rights as an editorial cartoonist  
• I know an organization that can offer legal services;  
• I belong to a network of editorial cartoonists | • A lawyer  
• Diplomatic support |
| Death threat                                                        | • Everyone knows my home address                                                | • The police take this type of threat very seriously and are likely to offer protection  
• I am very well known in the country | • Legal recourse open to me that could make certain people think again |

This exercise can be extended via a second one which groups the different types of risks. It can show you that the majority of vulnerabilities are common to various risks. We will see later how this applies to real cases.
<table>
<thead>
<tr>
<th>Group of Risks</th>
<th>Risks</th>
<th>Vulnerabilities</th>
<th>Current Capacities</th>
<th>Acquirable Capacities</th>
</tr>
</thead>
<tbody>
<tr>
<td>Group 1</td>
<td>Abduction</td>
<td>Live alone</td>
<td></td>
<td>Change routes and times of travel</td>
</tr>
<tr>
<td></td>
<td>Assault</td>
<td>Travel alone</td>
<td>Own vehicle</td>
<td></td>
</tr>
<tr>
<td>Group 2</td>
<td>Arrest</td>
<td>Lack of legal knowledge</td>
<td>Lawyer friend</td>
<td>Knowledge of my rights</td>
</tr>
<tr>
<td></td>
<td>Libel</td>
<td>Detractor’s ability to prejudice me through his networks</td>
<td>My reputation</td>
<td>Public opinion considers my actions are in good faith</td>
</tr>
</tbody>
</table>
WORK SHEET 2:  
QUESTIONING MY ENVIRONMENT

To determine the threats and resources of my environment, I ask myself these questions.

What is the cultural environment in which I’ve grown up and what are its taboos?
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What is the institutional, socio-political and economic environment in which I live? Is there a source of protection or source of the threat?
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What is the legal environment like? Which rules are a source of risk or which can reduce my vulnerability?
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What is the professional environment like? What is the status of my profession, my rights and obligations as an editorial cartoonist?
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Etc. (add extra relevant questions)
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WORK SHEET 3:
QUESTIONING MY OVERALL FEELINGS

Can I carry out my work securely? Yes/no
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Why?
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What makes me feel secure?
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Or insecure?
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................................................................................................................................................................................
# WORK SHEET 4: MY CONTACTS

Who are useful contacts?

## Personal relationships:

<table>
<thead>
<tr>
<th>Name</th>
<th>Contact details</th>
<th>Resources</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

## National, regional or international organizations:

<table>
<thead>
<tr>
<th>Name</th>
<th>Contact details</th>
<th>Resources</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

## Work relationships:

<table>
<thead>
<tr>
<th>Name</th>
<th>Contact details</th>
<th>Resources</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

## Others:

<table>
<thead>
<tr>
<th>Name</th>
<th>Contact details</th>
<th>Resources</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
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</tbody>
</table>

(add as many lines as necessary)
**WORK SHEET 5:**
**ASSESSMENT OF THE IMPACT/PROBABILITY OF THREATS AND ATTACKS**

A risk assessment involves creating a matrix of threats and attacks.

<table>
<thead>
<tr>
<th>IMPACT</th>
<th>Very high</th>
<th>High</th>
<th>Medium</th>
<th>Low</th>
<th>Very low</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bombing</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Death threat</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Insult on social media</td>
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<td></td>
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<td></td>
<td></td>
</tr>
</tbody>
</table>

The higher the probability and impact (darker shaded cells), the more necessary it is to establish preventive measures to reduce the probability of an attack occurring or have an action plan ready to reduce the impact of the attack.

**Example:** The receipt of a death threat tends to occur less than an insult on social media; however, its impact is far greater. We can reasonably consider, while remaining vigilant, an online insult will not necessarily require any measures (the absence of a reaction is normally the best plan of action). This is in contrast to a death threat, especially in a country where the rule of law has broken down.
### WORK SHEET 6:
#### EXAMPLES OF QUESTIONS TO ASK YOURSELF IN CASE OF A THREAT

<table>
<thead>
<tr>
<th>Question</th>
<th>Response</th>
</tr>
</thead>
<tbody>
<tr>
<td>What are the exact facts relating to the threat?</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
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<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>Has there been a pattern of threats over time?</td>
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<td></td>
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<td></td>
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<tr>
<td>What is the goal of the threat?</td>
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<td></td>
<td></td>
</tr>
<tr>
<td>What is the origin of the threat?</td>
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<td></td>
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<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>What likelihood is there that it would be carried out?</td>
<td></td>
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<tr>
<td></td>
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<tr>
<td></td>
<td></td>
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<tr>
<td>What is the risk involved?</td>
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<td></td>
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<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>What would be its effect on me, my family, etc.?</td>
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<td></td>
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<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>Considering my vulnerabilities and capacities, should I take steps against it? If so, what steps?</td>
<td></td>
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<tr>
<td></td>
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</tr>
</tbody>
</table>
WORK SHEET 7:
EXAMPLES OF QUESTIONS TO ASK YOURSELF IN CASE OF AN ATTACK

What type of attack was it?
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How would I assess the attacks level of intensity?
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What resources do I have at my disposal?
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Who are the people I should contact first? Personal, professional, organizational support groups (see already established list of contacts/networks)
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Does this attack require a response? If yes, what is my action/emergency plan (see below)?
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................................................................................................................................................................................
Endnotes


10. ibid

11. op. cit. p.19

12. op. cit. p.18

13. ibid

14. op. cit. pp.9-16

15. ibid


19. op. cit.

20. op. cit.


Freemuse, Advocacy and campaign guide, freemuse.org/advocacy/advocacy-campaign-guide

ibid


CRNI, “French cartoonists told ‘you’re lucky you’re not executed’,” 2019 cartoonistsrights.org/category/latest-news/page/4

op. cit. p.50-51
op. cit. p.62-65
op. cit. pp 35-39
op. cit.

CRNI, “Updates: cartoonists, Gado and Ted Rall suing newspapers that fired them,” cartoonistsrights.org/?s=Gado+and+Ted+Rall+suing+; CPJ, “Gado blames government pressure as cartoonist’s contract at Kenya’s Nation ends,” cpj.org/blog/2016/03/gado-blames-government-pressure-as-cartoonists-con.php


op. cit.
ibid.